

## Daiwa's View

# Schedule for supplementary budget, taking into consideration Yokohama mayoral election results

 Cabinet decision and revision to JGB issuance plan are likely in Nov-Dec FICC Research Dept.

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Daiwa Securities Co. Ltd.

## Schedule for supplementary budget, taking into consideration Yokohama mayoral election results

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On 22 August, voting and vote counting for the Yokohama mayoral election were conducted. Mr. Takeharu Yamanaka, backed by the Constitutional Democratic Party of Japan, won by an overwhelming majority against other candidates, including Hachiro Okonogi, a former Cabinet member who served as chairman of the National Public Safety Commission, and also a member of the Liberal Democratic Party of Japan (LDP) until immediately before standing in the election. Mr. Yamanaka's victory was assured as early as 20:00, the deadline for voting. Reflecting these results, there is increasing media speculation that a snap election of the lower house will be held after the LDP presidential election. If that were to happen, it is assumed that the Cabinet decision on the supplementary budget and revisions to the JGB issuance plan will happen around Nov-Dec or possibly as late as January 2022. We can think of various possible outcomes, depending on whether Prime Minister Yoshihide Suga remains in power and the election schedule.

Pieces of the puzzle to consider regarding the upcoming schedule are as follows. (1) The term of the LDP president expires on 30 September. According to news reports, it is highly likely that the presidential election will be announced on the 17th and voting and vote counting will take place on the 29th. (2) After the general election, as well as in the case that Prime Minister Suga does not run for election or loses the election, an extraordinary session of the Diet is expected to be convened in order to designate the head of the Cabinet (a special session of the Diet in the case of a snap general election). (3) The term of lower house members ends on 21 October. A general election due to the end of their term is conducted within 30 days prior to the end of the term. However, if the period when the election should be held (following the end of the term) coincides with a session of the Diet, the election is conducted within 24-30 days after dissolution of the Diet. A snap general election is called within 40 days after dissolution. (4) Since 1990, it has taken an average of 28 days after dissolution until the general election. That said, the shortest period has been 23 days. Given the current circumstances with the COVID-19 pandemic, we think, this time, it may be close to the shortest number of days. On average, it takes 12 days after the general election until convening a special session of the Diet.

As shown in the chart on next page, cases since 2000 in which the lower house was dissolved during Oct-Nov occurred in 2003, 2012, and 2014. In 2003, the general election was held on 9 November and the Cabinet decision on the regular supplementary budget was made on 20 December, which serves as a reference for this time around. In 2012 and 2014, the general elections were held later, in December, and the Cabinet decisions on the supplementary budgets were moved back to January of the following year.



### Schedule in Cases of Lower House Dissolution in Oct-Nov Since 2000

Dissolution	General election	Dissolution →General election	Special session of Diet	General election→Special session of Diet	Supplementary budget*	Initial budget in following year*	
10-Oct-03	09-Nov-03	30 days	19-Nov-03	10 days	20-Dec-03	24-Dec-03	
16-Nov-12	16-Dec-12	30 days	26-Dec-12	10 days	15-Jan-13	29-Jan-13	
21-Nov-14	14-Dec-14	23 days	24-Dec-14	10 days	09-Jan-15	14-Jan-15	

Source: House of Representatives, MOF; compiled by Daiwa Securities.

\*Date of Cabinet decision.

The chart below shows assumed patterns for the timing of the Cabinet decision on the FY21 supplementary budget and revisions to the JGB issuance plan, as well as for the timing of the Cabinet decision on the FY22 initial budget and formulation of the JGB issuance plan depending on (1) whether Prime Minister Suga is still in power after the LDP presidential election and general election and (2) the date of the general election.

Assumed Patterns of Snap General Election and Date of Cabinet Decision on FY21 Supplementary Budget/FY22 Initial Budget

	After LDP presidential election	After lower house election	Economic measures	Extraordinary session of Diet after LDP presidential election	C	General election	Extraordinary or special session of Diet after general election	FY21 supplementary budget*	FY22 initial budget*
1		PIVI SUGA STAVS IN OTTICE	After general election or no measures	Not be convened	End of term	Around 17 Oct	Around 27 Oct	Late Nov	Late Dec
2	PM Suga stays in office		Around 20 Oct	Around 17~21 Oct	End of term	Around 14 Nov	Around 24 Nov	Late Dec	Late Dec
3					Dissolution	Around 21 or 28 Nov	Around 1 or 8 Dec	Early Jan	Mid-Jan
4		s in Resignation of PM Suga/Election of new PM	After general election or no measures	Not be convened	End of term	Around 17 Oct	Around 10 Nov	Early Dec	Late Dec
(5)	PM Suga stays in office		Around 20 Oct	Around 17∼21 Oct	End of term	Around 14 Nov	Around 8 Dec	Early Jan	Mid-Jan
6					Dissolution	Around 21 or 28 Nov	Around 15 or 22 Dec	Mid/late Jan	Late Jan-Early Feb
7	Appearance of	rance of New LDP president stays	After general election or	Around 12∼14 Oct	End of term	Around 7 Nov	Around 17 Nov	Mid-Dec	Late Dec
8	new PM in office	no measures	Alouna 12 - 14 Oct	Dissolution	Around 14 or 21 Nov	Around 24 Nov or 1 Dec	Late Dec-Early Jan	Early/mid-Jan	
9	Appearance of new	nce of new PM/Election of another new PM	After general election or no measures	Around 12~14 Oct	End of term	Around 7 Nov	Around 1 Dec	Early Jan	Mid-Jan
10	PM				Dissolution	Around 14 or 21 Nov	Around 8 or 15 Dec	Early/mid-Jan	Mid/late Jan

Source: Compiled by Daiwa Securities.

\*Date of Cabinet decision, when JGB issuance plan is simultaneously revised/formulated.

In patterns 1-3, we assume that Prime Minister Suga wins in the LDP presidential election, continuing to receive support from major factions, and stays in office after the general election by securing enough votes to clear the bar for victory. Although the probability for this is decreasing day by day, this is still one of the main scenarios. In pattern 1, a general election due to the end of the term is held before the day of the end of the term on 21 October, without convening an extraordinary session of the Diet. In late November, the Cabinet decision can be made on the supplementary budget. There doesn't appear to be time to dissolve the lower house after the LDP presidential election or to implement a general election before the end of the term. In patterns 2 and 3, an extraordinary session of the Diet is held for about five days until 21 October, the day of the end of the term. In pattern 2, a general election due to the end of the term is held on 14 November. The supplementary budget is compiled in late December, as usual. In pattern 3, the lower house is dissolved on 21 October, unlike pattern 2. Here, the election date can be postponed by two weeks at most. However, dissolution during the pandemic and the length of the period after dissolution until the general election are worrisome factors.

Patterns 4-6 are based on patterns 1-3. However, here we assume that the number of seats won for the ruling parties in the general election falls short of what is needed to secure victory, and Prime Minister Suga resigns to take responsibility. In order to elect a new prime minister, the schedule for all procedures after the general election is postponed about two weeks later than in patterns 1-3. The Cabinet decision on the supplementary budget is particularly likely to be made in January in patterns 5 and 6.



In patterns 7 and 8, we assume that Prime Minister Suga doesn't run for the LDP presidential election or loses the election—i.e., a new LDP president emerges. We assume he or she is Prime Minister after the general election. Unlike patterns 1–6, the Suga Cabinet resigns en masse promptly and an extraordinary session of the Diet to designate the head of the Cabinet is likely convened by mid-October. In pattern 7, the general election due to the end of the term is held 24-30 days after dissolution of the extraordinary session of the Diet. The Cabinet decision on the supplementary budget is presumed to be made around mid-December. In pattern 8, the extraordinary session of the Diet is dissolved on the final day. However, we are uncomfortable with this scenario, with dissolution of the Diet occurring immediately after a new prime minister is designated by the Diet.

In patterns 9 and 10, we assume that the new prime minister leaves office early, having failed to clear the bar for victory in the general election. With another new prime minister needing to be elected, the schedule for all procedures after the general election is postponed about two weeks later than in patterns 7 and 8.

If COVID-19 infections come under control, a 17 October general election due to the end of the term may still be possible (pattern 1). However, if this is difficult, the election could be conducted after the end of the original term (pattern 2), as has been discussed in news reports. Depending on Cabinet approval ratings and circumstances surrounding infections, there is likely to be an increased chance of pattern 7—a general election due to the end of the term under a new prime minister. The Cabinet decision on the supplementary budget is anticipated around Nov-Dec, or possibly as late as January. In any case, the supplementary budget for economic and COVID-19 measures and the regular supplementary budget will be unified, as explained in our 2 August report. Therefore, factors that increase the JGB issuance amount and those that decrease it are likely to cancel each other out.



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