

Daiwa's View

Sorting out turmoil surrounding UK financial markets

- Must closely monitor UK crisis for some time to come

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UK financial market turmoil, including volatility for UK government bond yields and instability for the British pound, has continued. In this report we will review the background for this turmoil up to this point and organize the future points of interest.

This turmoil began on 23 September when the British government announced a package of fiscal measures, including a proposal for massive tax cuts. While the government's response to rising energy prices, included in the fiscal measures, had already been announced, the proposed tax cuts worth 45 billion pounds caught markets by surprise. The UK government explained that the fiscal measures would be financed by increased tax revenues stemming from future economic growth. However, the UK's Office for Budget Responsibility (OBR) has not provided a forecast backing up this economic growth assumption. Furthermore, there are growing concerns about the UK government's fiscal standing along with a heightened sense of caution that tax cuts during a period of high inflation could encourage more inflation. As a result, all UK-related financial assets were heavily sold and the financial market turmoil spread to other countries. The rise in UK government bond yields was also influenced by the BOE's decision at its 22 September meeting to begin outright bond sales from 3 October.

The UK government bond yield surge during this period was reportedly due in part to the use of an investment strategy called Liability Driven Investment (LDI) by UK pension funds. LDI is a fund that makes extensive use of derivatives and is expected to manage its assets to match the future liabilities of its investors. According to the Investment Association (IA), LDI in the UK has more than tripled in size over the past decade, reaching a scale of 1.5 trillion pounds as of 2020. UK pension funds have allegedly used large amounts of UK super-long government bonds as collateral for the derivatives used in their LDI investments. Margin calls were required due to the rise for UK government bond yields triggered by the government's announcement of new fiscal measures. The selling of UK super-long bonds to obtain this needed cash spurred on even more selling, causing the yields on those bonds to rise sharply.

In order to address this turmoil, the BOE on 28 September postponed until 31 October its outright UK government bonds selling, which was scheduled to begin at the start of October. The Bank also decided to temporarily purchase super-long government bonds (remaining maturities of 20 years and longer) until 14 October. The aim of these purchases is to restore financial market liquidity. As such, there is the view that this measure is not the same as a monetary easing step. Also, there is the view that this measure will have no impact on the amount of future government bond sales. Actually, on 12 October, the BOE's chief economist Huw Pill said that liquidity and properly functioning financial markets are necessary for rate hike effects to ripple through the economy, suggesting that this is actually a measure for tightening monetary policy.

British government bond yields turned lower and the British pound rebounded following the announcement of the BOE's measures on 28 September. In response to the market turmoil, the UK government also withdrew on 3 October its plan to reduce the top income tax rate from 45% to 40%, which was part of a tax cut package. That said, the UK financial market has since remained unstable due to lingering concerns about government finances along with recognition that the BOE's bond-buying program would end on 14 October.

On 14 October, Finance Minister Kwasi Kwarteng was dismissed with his position given to former Foreign Minister Jeremy Hunt. At the same time, the government withdrew its suspension of the corporate tax hike, deciding that this tax would be raised from 19% to 25% starting in April 2023, as was reported on 13 October. New Finance Minister Hunt also indicated the possibility of tax hikes. Despite these reports, UK bond yields, which had been declining, began to rise and the British pound pulled back. The withdrawal of some planned tax cuts was supposed to allay the initial financial market concerns, but the market reaction was negative, perhaps because these missteps undermined confidence in the new British government.

The government announced the scrapping of other tax cuts on 17 October (Chart 1). Indeed, all planned tax cuts were withdrawn, except for cuts for National Insurance fees and the stamp duty land tax. Furthermore, the government's response to rising energy prices scheduled to last for two years, starting in October 2022, was revised to a measure lasting only until April 2023. The UK Treasury indicated that the withdrawal of these tax breaks and revisions to its response to rising energy prices are measures to ensure the stability of the UK economy.

Chart 1: Current Status of UK Tax Cuts

(£ bn)	FY					
	2022	2023	2024	2025	2026	
Cut National Insurance fees	-6.9	-17.0	-17.2	-17.7	-18.2	→Maintained
Cancel plan to raise dividend tax rate from Apr 2023	0	-1.4	1.0	-1.1	-0.9	→Withdrawn (17 Oct)
Cut income tax basic rate from Apr 2023	0	-5.3	-0.5	0.3	0	→Withdrawn (17 Oct)
Cut income tax top rate from Apr 2023	-2.4	0.6	-0.8	-2.2	-2.1	→Withdrawn (3 Oct)
Cut stamp duty land tax	-0.8	-1.5	-1.5	-1.6	-1.7	→Maintained
Cancel plan to raise corporate tax rate from Apr 2023	-2.3	-12.4	-16.6	-17.6	-18.7	→Withdrawn (14 Oct)
Others	-0.1	-1.7	-3.2	-4.2	-4.7	→Withdrawn (17 Oct)

Source: HM Treasury; compiled by Daiwa Securities.

Note: Negative values indicate financial burden amounts.

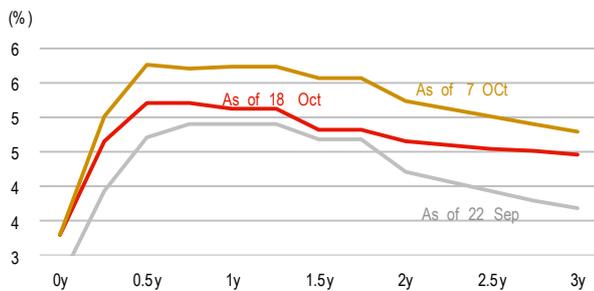
The level for the policy rate's terminal rate, which the market has factored in following the withdrawal of the tax cuts, fell from around 5.5% to a 5.0-5.4% range (Chart 2). Accordingly, UK government bond yields fell sharply and the British pound rose against major currencies. However, compared to 22 September (prior to tax cut announcement), the market continues to factor in high levels for rate hikes. The BOE is probably not ready to stop hiking rates. However, considering that progress factoring in rate hikes was made after the UK government's tax cut policy was announced, the reason this factor has not dropped off is probably due in part to the poor UK bond market liquidity (Chart 3). As such, there is still room for rates to fall. That said, deteriorating bond market liquidity has been seen globally, albeit with the UK being a more prominent case, and corrections for the elevated rate hike levels factored in by the market are unlikely to occur any time soon.

We should note that a sense of stability has not yet returned to the British government. According to a YouGov survey, the approval rating for the UK government has plummeted in the wake of the developments since the 23 September tax cut announcement. There also seems to be a growing distrust of Prime Minister Liz Truss even within her Conservative Party. There is a rule within the Conservative Party that party leaders are not subject to a vote of confidence for one year after being elected. However, according to media reports, it appears that several Conservative Party House of Commons members have sent letters to the "1922 Committee" (parliamentary group that sets rules for how Conservative Party leaders are selected) to change this rule and allow for a vote of confidence. If the rule is changed and 15% of the House of Commons members belonging to the Conservative Party submit written requests to the 1922 Committee Chairman, a vote of confidence in the party leadership could take place. If a vote of confidence is not

approved by a majority of these members of the House of Commons, the party leader will be removed from office.

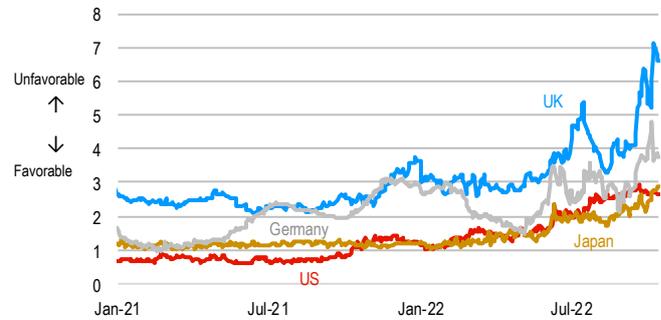
Looking ahead, we are awaiting the release of UK bond ratings from rating agencies on 21 October, the release of the government's fiscal plan and the OBR's fiscal forecast on 31 October, and the BOE meeting on 3 November. Future changes for the UK financial market will depend on the outlook for the UK economy and financial affairs. Also, the start of the postponed outright government bond sales is now set for 1 November. According to the 18 October BOE announcement, this means that the scheduled start of sales on 31 October has been postponed by one day in light of the fiscal outlook release set for 31 October. During the Oct-Dec 2022 period, there will be no sales of super-long UK government bonds with remaining maturities of 20 years and longer. The Financial Times has speculated that these sales might be postponed again, as the UK bond market has not yet fully calmed down. However, BOE Deputy Governor Jon Cunliffe believes that LDI fund vulnerabilities have improved so far and there is no indication at this juncture that the bond sales will be rescheduled again. If the BOE actually goes ahead with the bond selling, the market could again fall into a state of disorder with a full-fledged recovery for the British pound likely to take a little more time.

Chart 2: Market Pricing in Policy Interest Rate



Source: Bloomberg; compiled by Daiwa Securities.

Chart 3: Bloomberg Liquidity Index



Source: Bloomberg; compiled by Daiwa Securities.

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